



## ENGROSSED 2013 SENATE BILL 206

June 12, 2013 – Printed by direction of ASSEMBLY CHIEF CLERK.

1     **AN ACT** *to repeal* 253.10 (3) (c) 1. g.; *to amend* 253.10 (3) (c) (intro.), 253.10 (3)  
2           (c) 5., 253.10 (3) (d) 1., 253.10 (3m) (a) (intro.), 253.10 (5) and 253.10 (6) (b); and  
3           **to create** 253.095, 253.10 (3) (c) 1. gm., 253.10 (3) (em), 253.10 (3g), 253.10 (6)  
4           (am) and 253.10 (6) (dm) of the statutes; **relating to:** requirements to perform  
5           abortions, requiring an ultrasound before informed consent for an abortion, and  
6           providing a penalty.

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### *Analysis by the Legislative Reference Bureau*

#### ***Engrossment information:***

The text of Engrossed 2013 Senate Bill 206 consists of the following documents adopted in the senate on June 12, 2013: the bill as affected by Senate Amendments 1, 13, 14, and 16.

#### ***Content of Engrossed 2013 Senate Bill 206:***

Under current law, a woman upon whom an abortion is to be performed or induced must give voluntary and informed written consent to the abortion. Consent is voluntary only if it is given freely and without coercion. Current law requires the physician who is to perform or induce the abortion to determine whether or not the woman's consent is, in fact, voluntary by speaking to her in person, out of the presence of anyone other than a person working for or with the physician. Under current law, a woman's consent to an abortion is considered informed only if, at least

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24 hours before the abortion is performed or induced, the physician or an assistant has, in person, orally provided the woman with certain information and given to the woman certain written materials. If the pregnancy is the result of sexual assault or incest, the 24-hour period, but not the provision of information, may be waived or reduced under certain circumstances.

This bill requires, except in a medical emergency and except in the situation where the pregnancy is the result of sexual assault or incest, that before a person may perform or induce an abortion the physician who is to perform or induce the abortion or any physician requested by the pregnant woman must do all of the following or shall arrange for a person who is qualified to perform an ultrasound to do all of the following: perform an ultrasound on the pregnant woman using whichever transducer the woman chooses; provide a simultaneous oral explanation during the ultrasound including the number of unborn children and presence and location of the unborn child; display the ultrasound images so that the pregnant woman may view them; provide a medical description of the ultrasound images including the dimensions of the unborn child and a description of any viewable external features and internal organs of the unborn child; and provide a means for the pregnant woman to visualize any fetal heartbeat, if detectable by the chosen ultrasound transducer type, and a simultaneous oral explanation of the visual display of the heartbeat in a manner understandable to a layperson (ultrasound requirements). A facility that offers ultrasounds at no cost must have transducers to perform both transabdominal and transvaginal ultrasounds. No person may require the pregnant woman to view the ultrasound images or visualize any fetal heartbeat and no person, including the pregnant woman, may be subject to any penalty if the pregnant woman declines to view the images or visualize any heartbeat. In a medical emergency, the performance of an ultrasound is not required if the physician certifies in writing that the pregnant woman is undergoing a medical emergency and what medical condition constitutes the emergency. Under the bill, the ultrasound requirements are waived for a woman whose pregnancy is the result of sexual assault and she satisfies certain requirements, which are the same for waiving the 24-hour period for consent to be informed.

The bill requires that, as part of the information a physician must provide a pregnant woman at least 24 hours before an abortion is performed or induced, the physician must tell the pregnant woman that she is required to obtain an ultrasound and must provide her a list of facilities that provide ultrasounds at no cost. The Department of Health Services is required, under the bill, to compile this list of facilities that perform ultrasounds at no cost, make the list available to the public, and provide the list to every facility that performs or induces an abortion. If a physician at a location other than the facility where the abortion is to be performed or induced does or arranges for the performance of the activities necessary to satisfy the ultrasound requirements, that physician must certify on a form that the ultrasound requirements are satisfied and provide the date on which the ultrasound requirements are satisfied. The pregnant woman must provide this form to the physician who is to perform or induce the abortion before the abortion is performed

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or induced. No person who has been convicted of a sex crime, as specified in the bill, may perform an ultrasound to fulfill the ultrasound requirements.

Under current law, any person who violates the voluntary and informed consent requirements is required to forfeit not less than \$1,000 nor more than \$10,000. None of the penalties for violating the informed consent requirements may be assessed against the woman upon whom the abortion is to be performed or induced or attempted to be performed or induced. Under the bill, any person who violates the ultrasound requirement is subject to the same forfeiture as any person who violates another of the voluntary and informed consent requirements.

Current law specifies that a person who violates certain voluntary and informed consent requirements is liable for damages to the woman on or for whom an abortion is performed or induced. Someone who has been awarded damages for that violation is also entitled to additional punitive damages of not less than \$1,000 nor more than \$10,000 if the violation satisfies the standard to obtain punitive damages. A person who recovers damages may also recover reasonable attorney fees. The bill specifies that, in addition to the woman on whom an abortion is performed or attempted, the father and any grandparent of the aborted unborn child, or the unborn child that is attempted to be aborted, may bring a claim for damages against a person who violates the ultrasound requirements. The bill allows a person who recovers damages for a violation of the ultrasound requirements to recover the same additional amounts of punitive damages as another violation of voluntary and informed consent requirements if the standard for obtaining punitive damages is satisfied but does not allow a person who recovers damages for a violation of the ultrasound requirements to recover reasonable attorney fees. Additionally, a district attorney or the attorney general, under the bill, may institute an action against any person who performs, or attempts to perform, an abortion in violation of the ultrasound requirements for an injunction to enjoin continued violation of those requirements.

Under current law, in any court proceeding brought for a violation of the voluntary and informed consent requirements, the court, upon request of a party to the proceeding or on its own accord, must rule whether the identity of any woman upon whom an abortion was performed or induced, or attempted to be performed or induced, must be kept confidential, unless the woman waives confidentiality. If the court determines that the woman's identity should be kept confidential the court must issue orders to the parties, witnesses, and counsel and must direct the sealing of the record and exclude individuals from the hearing rooms or courtrooms to safeguard the woman's identity. Any person, except a public official, who brings an action regarding a violation of voluntary or informed consent requirements must do so under a pseudonym unless the person obtains written consent of the woman. The confidentiality requirements, however, are not to be construed to allow the identity of the plaintiff or witness to be concealed from a defendant. Under the bill, these confidentiality procedures and provisions also apply to violations of the ultrasound requirements.

The bill prohibits a physician from performing an abortion unless he or she has admitting privileges in a hospital within 30 miles of the location where the abortion

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is to be performed (admitting privilege requirement). Under the bill, a person who violates the admitting privilege requirement is required to forfeit not less than \$1,000 nor more than \$10,000 and may have an claim for damages brought against him or her by the woman on whom an abortion is performed or attempted or the father or any grandparent of the aborted unborn child, or the unborn child that is attempted to be aborted. A person who is awarded damages for a violation of the admitting privilege requirement may recover additional punitive damages in the same amounts as a violation of the voluntary and informed consent requirements and may also recover reasonable attorney fees. Under the bill, the same confidentiality procedures and provisions apply to a proceeding brought for a violation of the admitting privilege requirement as apply to a proceeding brought for a violation of the voluntary and informed consent requirements.

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*The people of the state of Wisconsin, represented in senate and assembly, do enact as follows:*

1           **SECTION 1.** 253.095 of the statutes is created to read:

2           **253.095 Requirements to perform abortions.** (1) **DEFINITION.** In this  
3 section, “abortion” has the meaning given in s. 253.10 (2) (a).

4           (2) **ADMITTING PRIVILEGES REQUIRED.** No physician may perform an abortion, as  
5 defined in s. 253.10 (2) (a), unless he or she has admitting privileges in a hospital  
6 within 30 miles of the location where the abortion is to be performed.

7           (3) **PENALTY.** Any person who violates this section shall be required to forfeit  
8 not less than \$1,000 nor more than \$10,000. No penalty may be assessed against the  
9 woman upon whom the abortion is performed or induced or attempted to be  
10 performed or induced.

11           (4) **CIVIL REMEDIES.** (a) Any of the following individuals may bring a claim for  
12 damages, including damages for personal injury and emotional and psychological  
13 distress, against a person who performs, or attempts to perform, an abortion in  
14 violation of this section:

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- 1           1. A woman on whom an abortion is performed or attempted.
- 2           2. The father of the aborted unborn child or the unborn child that is attempted  
3 to be aborted.
- 4           3. Any grandparent of the aborted unborn child or the child that is attempted  
5 to be aborted.
- 6           (b) A person who has been awarded damages under par. (a) shall, in addition  
7 to any damages awarded under par. (a), be entitled to not less than \$1,000 nor more  
8 than \$10,000 in punitive damages for a violation that satisfies a standard under s.  
9 895.043 (3).
- 10          (c) A conviction under sub. (3) is not a condition precedent to bringing an action,  
11 obtaining a judgment, or collecting the judgment under this subsection.
- 12          (d) Notwithstanding s. 814.04 (1), a person who recovers damages under par.  
13 (a) or (b) may also recover reasonable attorney fees incurred in connection with the  
14 action.
- 15          (e) A contract is not a defense to an action under this subsection.
- 16          (f) Nothing in this subsection limits the common law rights of a person that are  
17 not in conflict with sub. (2).
- 18          **(5) CONFIDENTIALITY IN COURT PROCEEDINGS.** (a) In every proceeding brought  
19 under this section, the court, upon motion or sua sponte, shall rule whether the  
20 identity of any woman upon whom an abortion was performed or induced or  
21 attempted to be performed or induced shall be kept confidential unless the woman  
22 waives confidentiality. If the court determines that a woman's identity should be  
23 kept confidential, the court shall issue orders to the parties, witnesses, and counsel  
24 and shall direct the sealing of the record and exclusion of individuals from  
25 courtrooms or hearing rooms to the extent necessary to safeguard the woman's

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1 identity from public disclosure. If the court issues an order to keep a woman's  
2 identity confidential, the court shall provide written findings explaining why the  
3 woman's identity should be kept confidential, why the order is essential to that end,  
4 how the order is narrowly tailored to its purpose, and why no reasonable less  
5 restrictive alternative exists.

6 (b) Any person, except for a public official, who brings an action under this  
7 section shall do so under a pseudonym unless the person obtains the written consent  
8 of the woman upon whom an abortion was performed or induced, or attempted to be  
9 performed or induced, in violation of this section.

10 (c) This section may not be construed to allow the identity of a plaintiff or a  
11 witness to be concealed from the defendant.

12 **SECTION 2.** 253.10 (3) (c) (intro.) of the statutes is amended to read:

13 253.10 (3) (c) *Informed consent.* (intro.) Except if a medical emergency exists  
14 and subject to sub. (3g), a woman's consent to an abortion is informed only if all of  
15 the following first take place:

16 **SECTION 3.** 253.10 (3) (c) 1. g. of the statutes is repealed.

17 **SECTION 4.** 253.10 (3) (c) 1. gm. of the statutes is created to read:

18 253.10 (3) (c) 1. gm. That the pregnant woman is required to obtain an  
19 ultrasound that meets the requirements under sub. (3g), if she has not already had  
20 an ultrasound that meets those requirements. The physician, or other qualified  
21 physician, shall provide to the pregnant woman a list of providers that perform an  
22 ultrasound at no cost to the woman, as described in par. (em) 1.

23 **SECTION 5.** 253.10 (3) (c) 5. of the statutes is amended to read:

24 253.10 (3) (c) 5. The woman certifies in writing on a form that the department  
25 shall provide, prior to performance or inducement of the abortion, that the

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1 information that is required under subds. 1. and 2. has been provided to her in the  
2 manner specified in subd. 3., that the ultrasound required under sub. (3g) has been  
3 performed or that requirement is waived under sub. (3m) (a), that she has been  
4 offered the information described in par. (d) and that all of her questions, as specified  
5 under subd. 4., have been answered in a satisfactory manner. The physician who is  
6 to perform or induce the abortion or the qualified person assisting the physician shall  
7 write on the certification form the name of the physician who is to perform or induce  
8 the abortion. The woman shall indicate on the certification form who provided the  
9 information to her and when it was provided and who performed the ultrasound and  
10 when it was performed, unless the ultrasound requirement is waived under sub. (3m)  
11 (a). If the ultrasound required under sub. (3g) was performed at a facility other than  
12 the facility where the physician who is to perform or induce the abortion is located,  
13 the woman shall provide to the physician who is to perform or induce the abortion  
14 the certification form described under sub. (3g) (d).

15 **SECTION 6.** 253.10 (3) (d) 1. of the statutes is amended to read:

16 253.10 (3) (d) 1. Geographically indexed materials that are designed to inform  
17 a woman about public and private agencies, including adoption agencies, and  
18 services that are available to provide information on family planning, as defined in  
19 s. 253.07 (1) (a), including natural family planning information, to provide  
20 ultrasound imaging services, to assist her if she has received a diagnosis that her  
21 unborn child has a disability or if her pregnancy is the result of sexual assault or  
22 incest and to assist her through pregnancy, upon childbirth and while the child is  
23 dependent. The materials shall include a comprehensive list of the agencies  
24 available, a description of the services that they offer and a description of the manner  
25 in which they may be contacted, including telephone numbers and addresses, or, at

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1 the option of the department, the materials shall include a toll-free, 24-hour  
2 telephone number that may be called to obtain an oral listing of available agencies  
3 and services in the locality of the caller and a description of the services that the  
4 agencies offer and the manner in which they may be contacted. The materials shall  
5 provide information on the availability of governmentally funded programs that  
6 serve pregnant women and children. Services identified for the woman shall include  
7 medical assistance for pregnant women and children under s. 49.47 (4) (am) and  
8 49.471, the availability of family or medical leave under s. 103.10, the Wisconsin  
9 works program under ss. 49.141 to 49.161, child care services, child support laws and  
10 programs and the credit for expenses for household and dependent care and services  
11 necessary for gainful employment under section 21 of the Internal Revenue Code.  
12 The materials shall state that it is unlawful to perform an abortion for which consent  
13 has been coerced, that any physician who performs or induces an abortion without  
14 obtaining the woman's voluntary and informed consent is liable to her for damages  
15 in a civil action and is subject to a civil penalty, that the father of a child is liable for  
16 assistance in the support of the child, even in instances in which the father has  
17 offered to pay for an abortion, and that adoptive parents may pay the costs of  
18 prenatal care, childbirth and neonatal care. The materials shall include  
19 information, for a woman whose pregnancy is the result of sexual assault or incest,  
20 on legal protections available to the woman and her child if she wishes to oppose  
21 establishment of paternity or to terminate the father's parental rights. The  
22 ~~materials shall state that fetal ultrasound imaging and auscultation of fetal heart~~  
23 ~~tone services are obtainable by pregnant women who wish to use them and shall~~  
24 ~~describe the services.~~ The materials shall include information on services in the  
25 state that are available for victims or individuals at risk of domestic abuse.

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1           **SECTION 7.** 253.10 (3) (em) of the statutes is created to read:

2           253.10 **(3)** (em) *Ultrasound materials and form.* 1. The department shall  
3 compile a list of facilities, including the names, addresses, and phone numbers, that  
4 provide ultrasounds at no cost. The department shall make this list available to the  
5 public and shall provide the list to every facility that performs or induces an abortion.

6           2. The department shall provide to every facility that performs ultrasounds at  
7 no cost a list of the requirements under sub. (3g).

8           3. Any facility that intends to perform ultrasounds on pregnant women who are  
9 seeking to have abortions performed or induced shall create a form on which a  
10 physician at that facility certifies that the requirements under sub. (3g) are satisfied  
11 and provides a date the requirements under sub. (3g) are satisfied.

12           **SECTION 8.** 253.10 (3g) of the statutes is created to read:

13           253.10 **(3g)** PERFORMANCE OF ULTRASOUND. (a) Except as provided under sub.  
14 (3m) and except in a medical emergency and before a person may perform or induce  
15 an abortion on a pregnant woman, the physician who is to perform or induce the  
16 abortion, or any physician requested by the pregnant woman, shall do all of the  
17 following, or shall arrange for a person who is qualified to perform an ultrasound to  
18 do all of the following:

19           1. Perform an obstetric ultrasound on the pregnant woman using whichever  
20 transducer the woman chooses after the options have been explained to her. A  
21 facility that offers ultrasounds at no cost to satisfy the requirements of this  
22 subsection shall have available transducers to perform both transabdominal and  
23 transvaginal ultrasounds.

24           2. Provide a simultaneous oral explanation to the pregnant woman during the  
25 ultrasound of what the ultrasound is depicting, including the presence and location

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1 of the unborn child within the uterus, the number of unborn children, and the  
2 occurrence of the death of an unborn child, if such a death has occurred.

3 3. Display the ultrasound images so that the pregnant woman may view them.

4 4. Provide to the pregnant woman a medical description of the ultrasound  
5 images, including the dimensions of the unborn child and a description of any  
6 external features and internal organs that are present and viewable on the image.

7 5. Provide a means for the pregnant woman to visualize any fetal heartbeat,  
8 if a heartbeat is detectable by the ultrasound transducer type chosen by the woman  
9 under subd. 1., and provide to the pregnant woman, in a manner understandable to  
10 a layperson, a simultaneous oral explanation.

11 (b) No person may require a pregnant woman to view the ultrasound images  
12 that are required to be displayed for and reviewed with her or to visualize to any fetal  
13 heartbeat. No person, including the pregnant woman, may be subject to any penalty  
14 if the pregnant woman declines to view the displayed ultrasound images or to  
15 visualize any fetal heartbeat.

16 (c) The requirement under par. (a) does not apply if, the physician, in a writing  
17 that is placed in the woman's medical record, certifies that the pregnant woman is  
18 undergoing a medical emergency and certifies the medical condition that constitutes  
19 the medical emergency.

20 (d) A physician other than a physician at the facility where the abortion is to  
21 be performed or induced may do or arrange for the performance of the activities  
22 necessary to satisfy the requirements of this subsection. A physician at a location  
23 other than the facility where the abortion is to be performed or induced who does or  
24 arranges for the performance of the activities under par. (a) shall certify on a form

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1 described under sub. (3) (em) 3. that the requirements of this subsection are satisfied  
2 and shall provide the date on which the requirements are satisfied.

3 (e) No person who has been convicted of a crime under ss. 940.22, 940.225,  
4 948.02, 948.025, or 948.05 to 948.14 may perform any ultrasound that is required  
5 under this subsection.

6 **SECTION 9.** 253.10 (3m) (a) (intro.) of the statutes is amended to read:

7 253.10 **(3m)** (a) (intro.) A woman seeking an abortion may waive the 24-hour  
8 period required under sub. (3) (c) 1. (intro.) and L. and 2. (intro.) and may waive all  
9 of the requirements under sub. (3g) if all of the following are first done:

10 **SECTION 10.** 253.10 (5) of the statutes is amended to read:

11 253.10 **(5)** PENALTY. Any person who violates sub. (3), (3g) (a), or (3m) (a) 2. or  
12 (b) 2. shall be required to forfeit not less than \$1,000 nor more than \$10,000. No  
13 penalty may be assessed against the woman upon whom the abortion is performed  
14 or induced or attempted to be performed or induced.

15 **SECTION 11.** 253.10 (6) (am) of the statutes is created to read:

16 253.10 **(6)** (am) Any of the following individuals may bring a claim for damages,  
17 including damages for personal injury and emotional and psychological distress,  
18 against a person who attempts to perform or performs an abortion in violation of sub.  
19 (3g):

20 1. A woman on whom an abortion is performed or attempted.

21 2. The father of the aborted unborn child or the unborn child that is attempted  
22 to be aborted.

23 3. Any grandparent of the aborted unborn child or the unborn child that is  
24 attempted to be aborted.

25 **SECTION 12.** 253.10 (6) (b) of the statutes is amended to read:

